

# Title 1 and Crop Insurance Payouts for Kansas Producers, 2014-22

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The U.S. federal farm safety net is made up of Title 1 commodity, crop insurance, and disaster programs. Title 1 commodity programs currently include Agricultural Risk Coverage (ARC) and Price Loss Coverage (PLC). Strengthening the farm safety net through increasing the protection provided by these programs has been a part of ongoing farm bill debates. To provide context for these discussions, I have estimated average annual county-level payouts for (1) ARC and PLC; (2) net crop insurance indemnities; and (3) ARC, PLC, and crop insurance combined. Estimates are provided for all Title 1-eligible commodities and the four major crops grown in Kansas: corn, grain sorghum, soybeans, and wheat. Find the estimates in the maps below and a spreadsheet available at <https://agmanager.info/ag-policy/historic-title-1-and-crop-insurance-net-payouts>.

These estimated annual averages only reflect direct payouts made to producers over nine years (2014-22). Additional indirect impacts could be positive (e.g., improved risk management benefits, such as credit access and investment) or negative (e.g., higher land values, cash rents, or input costs). Further, areas that experienced worse weather and lower yields during these years would have received higher ARC and crop insurance payouts, and though safety net payments partially mitigate the impact of extreme weather, [the net impact is lower farm income](#).

Below, I describe data sources and procedures used to estimate average annual payouts.

## Net crop insurance indemnities

County-level crop insurance data are available on the USDA Risk Management Agency website. Net indemnities are estimated as total indemnities less the producer-paid premium divided by acres enrolled. In addition to the four major crops, all crops eligible for Title 1 programs with data reported at the county level are included: barley, canola, cotton, dry beans, dry peas, oats, sesame, and sunflowers. Although most insurance coverage is individual Revenue Protection (RP), any insurance policy purchased for these crops is included, such as Supplemental Coverage Option (SCO) endorsements and other area-based plans. Only 2014-22 are included for consistency; indemnities were relatively high in 2023.

## Base acres



County-level base acres from 2019-22 are available on the USDA Farm Service Agency (FSA) website. 2014 and 2015 county-level base acres were provided by University of Illinois researchers. For 2016-18, 2015 base acres were used as year-to-year fluctuation is minimal.

### **Planted acres (FSA)**

This estimate uses publicly available FSA data on planted and prevented acres by crop type. Acreage of any Title 1-eligible crop is included. I assume all types of sorghum are eligible. For rice and cotton, only Title 1-eligible varieties are included. Beans with a fresh “intended use” are not included. Corn varieties that suggest use as a sweet corn, fresh, or popcorn product are excluded. After identifying the relevant crops and varieties, their planted and prevented acres are aggregated to the county level. This combined area is referred to as “FSA acres.” FSA acres range from 19 million to 20 million per year — comparable to data reported by the USDA National Agricultural Statistics Service.

### **ARC and PLC – total payouts**

Total Title 1 payouts, including county and individual ARC as well as PLC, are estimated using individual payment data posted on the FSA website. These payouts are reported annually by county with variables for the payout year and “accounting program year,” which is the year the payout was triggered. Data are aggregated to the county level and assigned to the year in which the payout was triggered. When aggregated to the state level, the data closely match FSA-published ARC and PLC estimates. Per-acre estimates are made using total base acres.

### **ARC and PLC – commodity-specific payouts**

FSA doesn’t consistently report commodity-specific actual ARC and PLC payouts at the county level, so more assumptions are required for these estimates. County-level per-acre payouts for PLC, ARC-County-irrigated, ARC-County-non-irrigated, and ARC-County-combined are estimated using payment rate information available from the FSA; the process to make these estimates follows procedures used in other studies and [AgManager.info publications](#). ARC-irrigated and non-irrigated payouts are weighted by RMA irrigation share, which will be updated using FSA planted acre data when estimates are made for 2023 Title 1 payouts. ARC and PLC payouts are weighted to an average Title 1 payout per acre using base acres data published by FSA and 2014 ARC/PLC election data for Kansas provided directly by FSA. 2014 elections are used for 2015-18. ARC-individual is excluded from this analysis but captured in total payout estimates.



**Acknowledgements**

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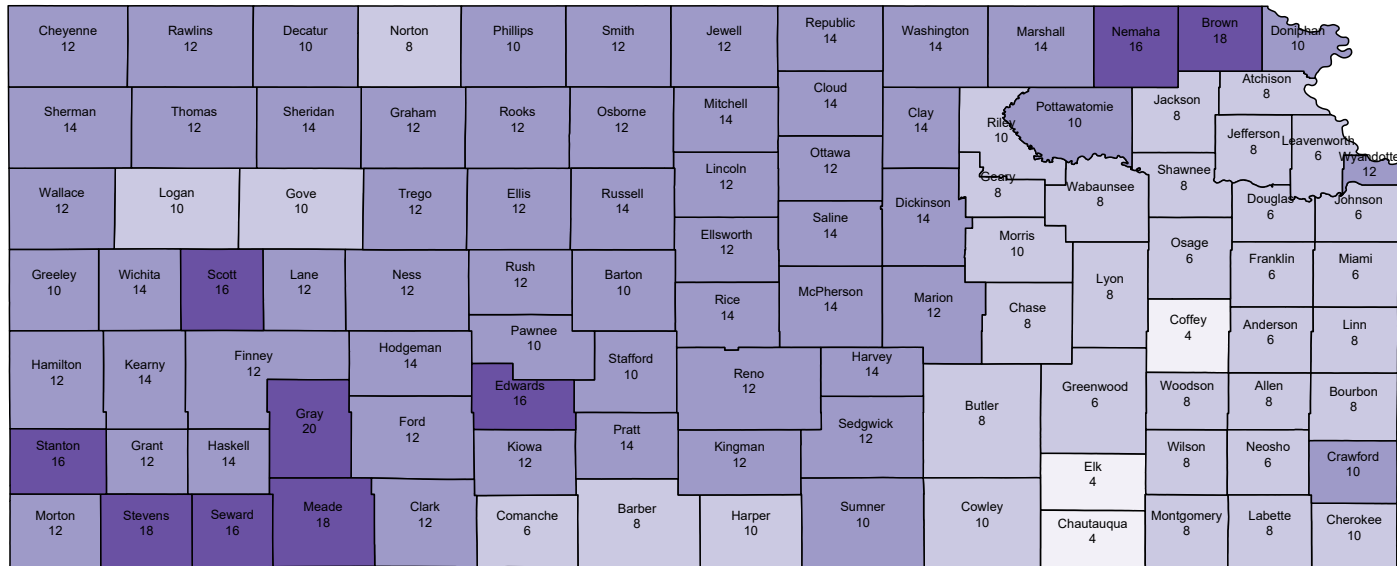
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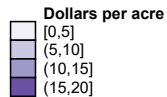
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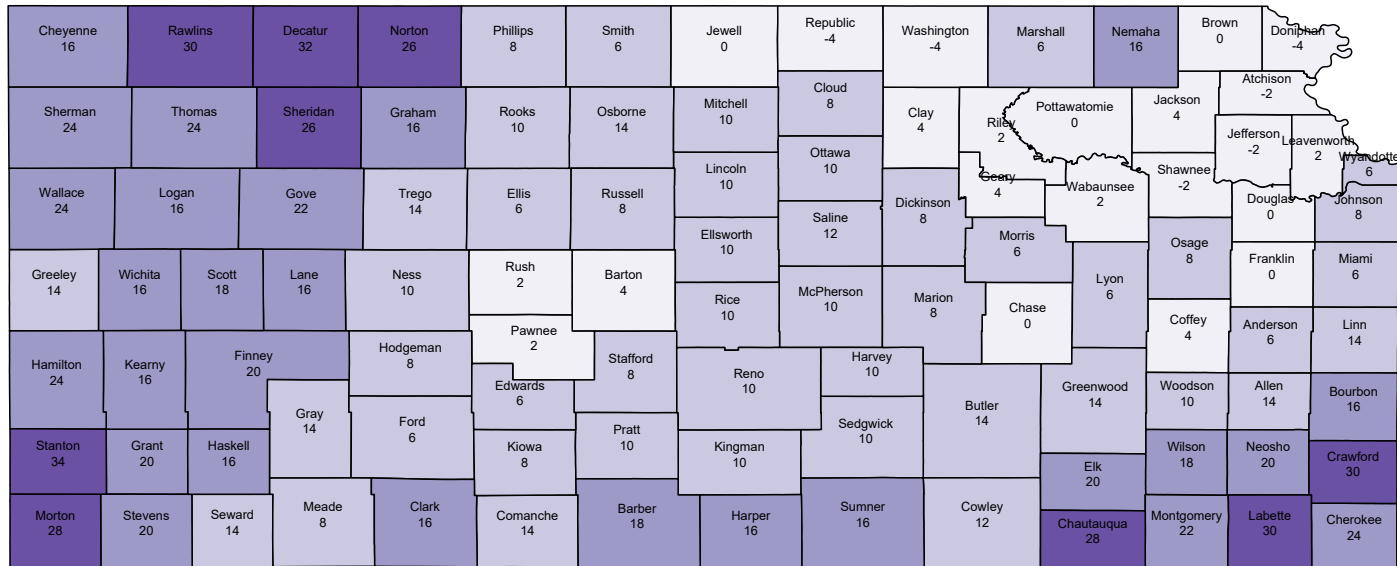
# Average Annual Title 1 Payments per Base Acre, 2014-22



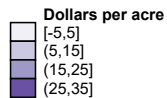
Source: The data used in this map was sourced from the Farm Service Agency and Risk Management Agency.



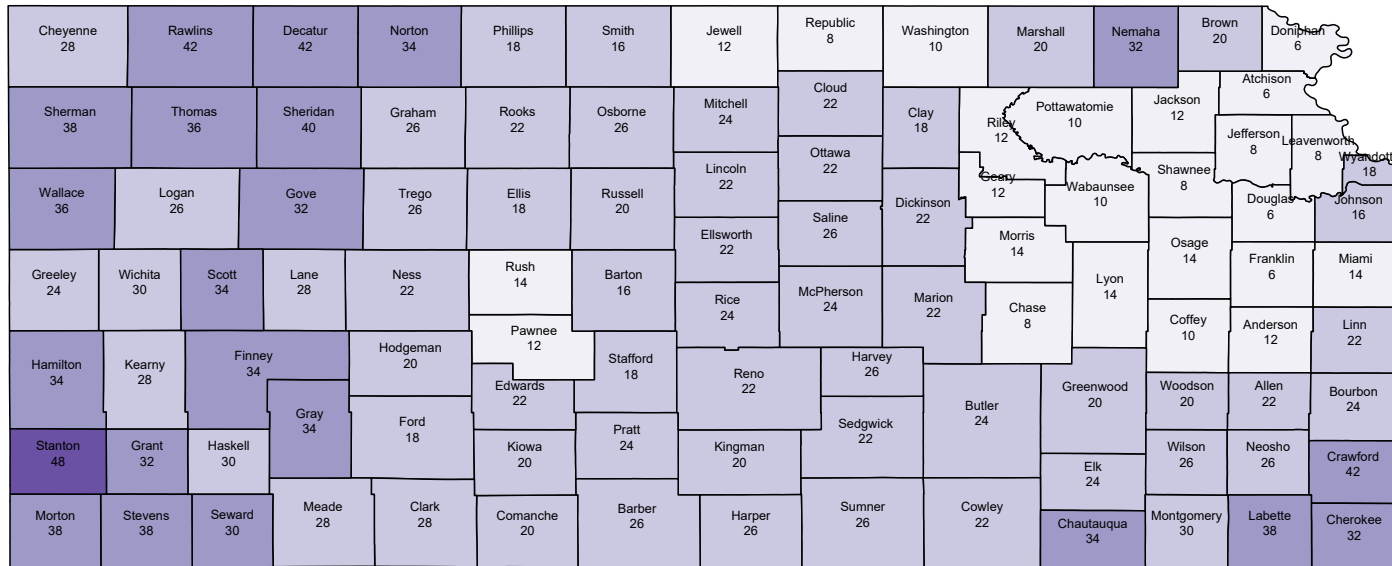
# Net Crop Insurance Indemnities per Insured Acre for Title 1 Eligible Crops, 2014-22



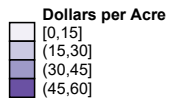
Source: The data used in this map was sourced from the Farm Service Agency and Risk Management Agency.



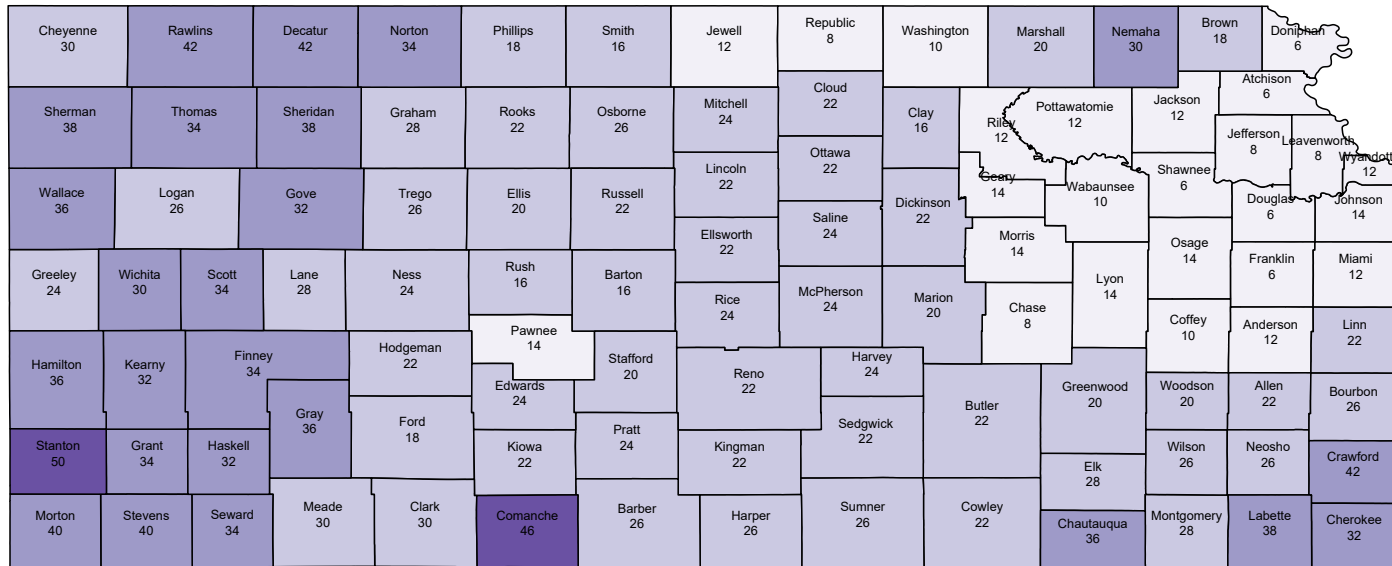
# Average Annual Title 1 Payments and Crop Insurance Net Indemnities per Base Acre, 2014-22



Source: The data used in this map was sourced from the Farm Service Agency and Risk Management Agency.



# Average Annual Title 1 Payments and Crop Insurance Net Indemnities per Planted Acre, 2014-22



Source: The data used in this map was sourced from the Farm Service Agency and Risk Management Agency.

